

# **Appendix A**

## **Park Design and Location Criteria**

From:

Statewide Comprehensive Outdoor Recreation Plan (SCORP) 2019-2023

## Park Design and Location Criteria

This section is presented in the interest of assisting park and recreation agencies in the development of a system of parks and recreation areas. A recreation system is composed of many different components, the combination of which provide facilities and landscapes for outdoor recreation. Many entities are involved in the development and management of recreational areas and facilities for a community or region. Facilities provided by these entities should be complementary and serve a particular geographic area or recreational need. For this plan, parks and recreation areas have been classified on the basis of their service areas. They are described as the following:

▪ Mini Park	▪ School Park
▪ Neighborhood Park	▪ County Park
▪ Community Park	▪ State Park
▪ Special Use Park	▪ State Forest

### Mini Park

#### 1. Definition Summary:

A play lot or playground provides space for parental supervised recreation of toddlers and young children within a neighborhood, or as part of a larger neighborhood or community park and urban center, including retail shopping areas.

#### 2. Size Objectives:

0.5 to 1.5 acres.

#### 3. Service Area Objectives:

Generally within a neighborhood of a half mile radius or population of 2,000-3,000. Mini parks may be included in parks that serve a larger population or service area.

#### 4. Location Objectives:

Located in protected areas with separation from street traffic and high visibility; serving local neighborhoods and adjoining schools, libraries, or police and fire facilities.

- Population Ratio to Acreage: 0.25 to 0.5 acre per 1,000 population to achieve a park unit size that serves 2,000 to 3,000 people.

#### 5. Space, Design, and Service Area:

The size of a play lot or playground may range from as small as 2,500 sq. ft. to 1.5 acres.\* Amenities offered by these facilities generally include sand play areas, play apparatus, play equipment, and other special child-oriented features. The service radius for these parks in

terms of distance from population served is limited to less than a quarter mile, or within a super block space, unless the playground is incorporated into a larger park. (\*Stand-alone play lots require more land area than play lots incorporated into larger parks.)

#### 6. Orientation:

Small geographic areas, sub-neighborhoods, or neighborhoods, when combined with a larger park unit, serves youth ranging in age from toddler to 12 years, with adult supervision. Playgrounds also serve important needs in city business districts and inner city areas where a mix of commercial and recreation activity is desired.

#### 7. Function:

Provides outdoor play experiences for youth under parental supervision. Generates neighborhood communication and provides diversion from work and domestic chores. Promotes neighborhood solidarity.

### Neighborhood Park

#### 1. Definition Summary:

A neighborhood park, by size, program, and location, provides space and recreation activities for the immediate neighborhood in which it is located. It is considered an extension of neighborhood residents' "out-of-yard" and outdoor use area.

#### 2. Size Objectives:

5 to 25 acres.

**3. Service Area Objectives:**

Generally a one mile radius, but actually defined by collector street patterns which form the limits of a neighborhood or recreation service area. Population served may range from 2,000 up to 5,000.

**4. Location Objectives:**

Centrally located for equitable pedestrian access within a definable neighborhood service area. Adjoining or adjacent to an elementary school, middle school, high school, fire station, or library, if possible.

**5. Program Objectives:**

Compatible with the neighborhood setting and park site constraints. Generally includes the following facilities, which are determined with public input as to use and activities:

- a. Parking for 10 to 20 vehicles.
  - 1) On-street parking is acceptable if negative impact to residential units can be mitigated. On-site parking is preferable as a planning objective.
  - 2) Bike racks with Class II trail connections where possible.
- b. Restrooms
  - 1) Men's restroom with 2 water closets, 2 urinals, 2 lavatories.
  - 2) Women's restroom with 3 water closets and 2 lavatories.
  - 3) Utility and minimum park janitorial storage space.
- c. Tot lot/children's play area
- d. Family event/group picnic facility
- e. Informal family picnic area with benches and tables
- f. Unstructured turf grass play area/play or practice field for children, young adults, and families.
- g. Sport facilities—compatible with neighborhood setting and park site constraints.
  - 1) Basketball—half court, full court, or tri-court configuration
  - 2) Volleyball area
  - 3) Softball field/soccer practice or game overlay
  - 4) Other features as needs or site conditions allow

**6. Orientation:**

Serves all age groups, with an emphasis on youth and families in neighborhood settings.

**7. Function:**

To provide a combination of active recreation and passive activities, both outdoor and indoor facilities and special features as required or needed.

**8. Space, Design and Service Area:**

A minimum size of 5 to 25 acres with amenities including sports facilities, picnic areas, swim facilities, cultural activities, arts, crafts, and individual passive activities. The park should primarily serve a defined neighborhood area population of 2,000-5,000. Distance from this neighborhood will vary depending on urban development pattern, zoning, and densities in the respective neighborhoods being served. Efforts should be made to allow easy pedestrian access to the park.

**Community Park**

**1. Definition Summary:**

A community park, by size, program, and location, provides space and recreation activities for a defined service area, the entire city, or significant geographic segment of the city's population.

**2. Size Objectives:**

Usually more than 25 acres.

**3. Service Area Objectives:**

Generally a 2 to 5 mile radius within the city and adjacent neighborhoods outside of city limits.

**4. Location Objectives:**

Centrally located if planned to serve a particular geographic segment of the city. Located adjoining or immediately adjacent to a collector street providing community-wide vehicular access, thereby reducing neighborhood traffic impacts. Connected with Class II on-street and/or off-street community trail and bike lane system. Adjoining or adjacent to an elementary, middle, or high school if possible.

## 5. Program Objectives

Elements that fulfill the service area, park facilities and recreation program demands. The following facilities may be compatible with community setting and park site constraints:

- a. Off-street parking calculated to satisfy demand of park and recreation activities provided. Includes bike racks and a public transit station at the site as well as both on-site and street parking.
- b. Restrooms designed to accommodate the level of park and recreation activities provided and the number of people served. Restrooms should be located within a reasonable walking distance from children's play equipment and other high-use areas.
- c. Community recreation center
- d. Park maintenance and equipment storage building
- e. Tot lot/children's play area
- f. Group picnic shelters
- g. Family picnic facilities
- h. Sport/recreation facility fulfilling the overall city demand

*Appropriate program elements include:*

- 1) Community pool/water feature
- 2) Soccer fields
- 3) Softball, little league baseball, junior pony league baseball
- 4) Football
- 5) Roller hockey/skateboard area
- 6) Tennis courts
- 7) Basketball courts
- 8) Amphitheater/performing arts center
- 9) Volleyball (indoor and outdoor)
- 10) Jogging trails
- 11) Other facilities as desired and as permitted under park site plan
- 12) Concessions (food and beverage)

## 6. Orientation:

Multi-purpose service area or community-wide recreation resource serving most or all of the population.

## 7. Function:

Provides opportunities for a diverse mix of indoor and outdoor recreation, including walking and bicycling, outdoor performances, various programmed and non-programmed field sports, swimming, and special events.

## 8) Space, Design, and Service Area:

The minimum space for a community park is 15 acres. Facilities typically provide for some sports activities, through emphasis is on passive cultural and community centers with recreational programming and organized activities. The community park may serve populations within a 2 to 5 mile radius, a scope that would allow residents of other communities to use the park as well.

## Special Use Park

### 1. Definition Summary:

A special use park is often designed as a revenue-generating enterprise created to satisfy demand for a particular sport, recreational activity, or special event. A special use park may also be a sports park combined with enterprise activities and administered as a community recreation resource.

### 2. Size Objective:

The actual size of a special use park is determined by land availability and facility/market demand for special uses or recreation programs.

### 3. Service Area Objectives:

Community or area-wide and determined by the type of recreation program, special events or use activities.

### 4. Location Objectives:

Determined by the property opportunity, service area and size objectives.

### 5. Program Objectives:

Special use parks require facility programming that is user- or market-driven and based on community needs or economic and service principles for public and private partnerships. The magnitude and type of special use facilities may include:

- a. Water play park
- b. Amphitheater
- c. Festival/swap meet/farmers market
- d. League/individual sports complex
- e. Fitness/entertainment center
- f. Skateboard/in-line hockey park
- g. Recreation programs and classes

## **6. Orientation:**

Provides recreation programming, sports and special event attractions and activities for all age groups.

## **7. Function:**

Special events, fairs, festivals, expositions, symposiums, sports, community gatherings, ethnic/cultural celebrations, plays and numerous other recreational programs and activities.

## **8. Space, Design, and Service Area:**

The minimum size for special parks varies depending on intended use and programming.

## **School Park**

### **1. Definition Summary:**

By combining the resources of two public agencies, the school park classification allows for expanding the recreational, social, and educational opportunities available to the community in an efficient and cost-effective manner.

Depending on the circumstances, school park sites often complement other community recreation or open lands. As an example, an elementary/middle school site could also serve as a neighborhood park. Likewise, middle or high school sports facilities could do double duty as a community park or as youth athletic fields. Depending on its size, one school park site may serve in a number of capacities, such as a neighborhood park, youth athletic fields, and a location for recreation classes. Given the inherent variability of type, size and location, determining how a school park site is integrated into a larger park system will depend on case-by-case circumstances. The important outcome in the joint-use relationship is that both the school district and park system benefit from shared use of facilities and land area.

### **2. Size Objective**

The optimum size of a school park site depends on its intended use. The size criteria established for neighborhood park and community park classifications may apply.

### **3. Service Area Objectives:**

Neighborhood park and community park classifications criteria should be used to determine school park functions and area served. For planning purposes, the degree to which school lands, including building or facilities, meet community needs depends on the specific inter-local agreements formed.

### **4. Location Objectives:**

The location of a school park site will be determined by the school district based on district policy. Coordinated city and school district planning allows for siting, acquisition, and facility development to be responsive to community needs. Service areas for school park sites will depend on the type of use and facilities provided.

### **5. Program Objectives:**

The criteria established for neighborhood parks and community parks should be used to determine how a school park site is developed and programmed. If athletic fields are developed at a school park site, they should, where feasible, be oriented toward youth rather than adult programs. Establishing a clearly defined joint-use agreement between involved agencies is critical to making school park relationships workable. This is particularly important with respect to acquisition, development, maintenance, liability, use, and programming of facility issues.

The orientation of school park projects is typically for neighborhood and community recreation services. The functions may include sports, recreation classes, passive recreation activities, and other recreation programs suitable to an elementary or secondary education school.

## **County Park**

### **1. Definition Summary:**

A county park provides sufficient park and recreation area to meet the needs of county residents. County parks consist of land that is specifically set aside for active and passive recreation uses, and that accommodates large gatherings, special events, and individual users. County parks offer a wide variety of compatible outdoor recreation activities, and

may provide areas that do not primarily serve a recreational purpose such as protected natural areas, historic areas, and special use areas.

## **2. Size Objectives:**

The size of recreation parks varies greatly from park to park, but with the exception of those parks that serve a special use or are trail corridors, a recreation park should consist of a minimum of 100 acres of land. Each park should be of sufficient size to accommodate the estimated use and to allow for the operation and maintenance of planned recreational facilities.

## **3. Service Area Objectives:**

County parks provide for a regional user group and serve primarily county residents. Special facilities like camping and trails are also used by tourists and visitors to the county.

## **4. Location Objectives:**

The land should have high recreational potential and be able to withstand intensive and extensive recreational activities. Land should have potential to accommodate large groups of people. Land for corridors should be located so as to connect to communities, parks, and open spaces. The potential for future land acquisition should be taken into account.

## **5. Program Objectives:**

Development should be appropriate for intended use and should accommodate moderate to high use. Development and planning should consider the physical condition and characteristics of the land and recognize potential environmental or structural limitations that might require intensive maintenance. County parks may include the following facilities:

- a. Camping/group camping
- b. Picnic areas
- c. Recreational trails (hiking, bicycling, mountain biking, equestrian, cross-country ski, snowmobile, etc.)
- d. Play areas
- e. Swimming beaches
- f. Water access
- g. Fishing access
- h. Shelters
- i. Restrooms

- j. Shower facilities
- k. Sport fields (basketball, volleyball, softball, etc.)
- l. Pet exercise area

## **6. Orientation:**

Multi-purpose service area and regional recreation resource serving a significant portion of a county or multi-county population.

## **7. Function:**

To provide sufficient parks and recreation areas to meet the needs of the people of the county.

## **8. Space, Design, and Service Area:**

The size of a county park should be a minimum of 100 acres. Facilities vary by park. Some parks offer active recreation (camping, recreational trails, etc.), while others provide passive recreation (scenic lookouts, picnic areas, beaches, etc.). Most parks provide both active and passive recreation. County parks provide for a regional user group and serve primarily county residents, through special facilities also serve tourists and visitors to the county.

## **State Forest**

### **1. Definition Summary:**

A state forest consists of well blocked areas of state owned lands that are managed to benefit present and future generations of residents, recognizing that forests contribute to local and statewide economics and to a healthy natural environment. State forests practice sustainable forestry. The management of state forests is consistent with the ecological capability of state forest land and with the long-term goal of maintaining sustainable forest communities and ecosystems. Benefits of maintaining these ecosystems include soil protection, public hunting, protection of water quality, production of recurring forest products, outdoor recreation, native biological diversity, aquatic and terrestrial wildlife, and aesthetic value. The range of benefits provided in each state forest reflect its unique character and position in the regional landscape.

**2. Size Objectives:**

Typically between 1,000 and 250,000 acres, but can be larger or smaller.

**3. Service Area Objectives:**

Generally a 100 mile radius. State forests typically provide close-to-home recreational area. Day users typically travel approximately 50 miles one-way to reach state forests, while overnight users tend to travel further, approximately 100-150 miles one-way. Travel to state forests can, however, exceed 160 miles for longer vacation stays and travel to "destination areas."

**4. Location Objectives:**

Areas with large blocks of land.

**5. Program Objectives:**

State forests must meet ecological, economic, social, and cultural needs. Elements are compatible with the natural resource setting and park site constraints. Facilities may include the following:

**Current Level of Supply:**

Hiking trails	1,256 acres per linear mile of trail
Cross-country ski trails	2,551 acres per linear mile of trail
Snowmobile trails	639 acres per linear mile of trail
Equestrian trails	559 acres per linear mile of trail
ATV trails	1,795 acres per linear mile of trail
Camping sites	1 campsite per 265 acres

**6. Orientation:**

Multi-purpose service area and regional recreation resource serving a significant portion of a state or regional population.

**7. Function:**

To provide for nature conservation, provide income to forest owners, supply raw materials to the wood processing industry, and provide public recreation.

**8. Space, Design, and Service Area:**

The size of a state forest is determined by the extent of the area's natural resources and recreation capabilities. There is no minimum or maximum size for a state forest. Facilities are not universal and vary by forest. The geographic location of the forest and the natural resources present dictate recreation available at the site. State forests serve large geographic areas of a state or region.

**State Park****1. Definition Summary:**

A state park, by size, program, and location, provides space for outdoor recreation and education about nature and conservation. These parks serve a significant geographic segment of a state or regional population. State parks aim to preserve, protect, interpret and enhance the scenic and cultural resources of the state.

**2. Size Objectives:**

Parks must be large enough to accommodate a reasonable mix of outdoor recreational activities. Typically, parks are between 500 and 3000 acres, but can be smaller (<20 acres) or larger (>10,000 acres).

**3. Service Area Objectives:**

Generally a 100-mile radius. State parks typically provide close-to-home recreational areas. Day users generally travel approximately 50 miles one-way to reach state parks, while overnight users tend to travel further, approximately 100-150 miles one-way. Travel distances to state parks can often exceed 160 miles for longer vacation stays and trips to "destination areas."

**4. Location Objectives:**

Siting of Wisconsin State Parks is typically based on five criteria developed by John Nolen. These criteria are: 1) large size to serve a large number of citizens, 2) accessibility to major population areas, 3) a healthful, natural setting, 4) reasonable cost for land acquisition, 5) land possessing "decidedly uncommon charm and beauty." All, or a combination of these criteria are used to determine where to site a state park.

**5. Program Objectives:**

Elements that fulfill the service area, park facilities and recreation program demands. Elements are compatible with the natural resource setting and park site constraints. Developments may include the following facilities:

## **Current Level of Supply:**

Hiking trails	196 acres per linear mile of trail
Surfaced bicycle trails	860 acres per linear mile of trail
Mountain bike trails	549 acres per linear mile of trail
Nature trails	1,871 acres per linear mile of trail
Cross-country ski trails	430 acres per linear mile of trail
Snowmobile trails	426 acres per linear mile of trail
Equestrian trails	400 acres per linear mile of trail
Picnic sites	0.05 acres per picnic table
Camping sites	1 campsite per 29 acres
Parking stalls	Year-Round = 1 stall for every three visitors
Swimming beaches	17 linear feet per 1,000 users

### **5. Orientation:**

Multi-purpose service area and regional recreation resource serving a significant portion of a state or regional population.

### **6. Function:**

To provide for public recreation and education of conservation and nature study. To preserve, protect, interpret and enhance the scenic and cultural resources of the state.

### **7. Space, Design, and Service Area:**

The size of a state park is determined by the extent of the area's natural resources and recreation capabilities. There is no minimum or maximum size for a state park. Facilities are not universal and vary by park. Some parks offer active recreation (camping, boating, mountain biking trails, hunting etc.), while others offer passive recreation (scenic lookouts, picnic areas, beaches, etc.). Most provide both active and passive recreation. The geographic area and the natural resources present dictate recreation uses and facilities present in the park. State parks serve large geographic areas of a state or region.

## **Appendix B**

# **Facility Development Standards**

From: National Recreation and Park Association

SUGGESTED OUTDOOR FACILITY DEVELOPMENT STANDARDS				
Activity Format	Recommended Size and Dimensions	Recommended Space Requirements	Recommended Orientation	Service Radius and Location Notes
<b>Badminton</b>	Singles--17' x 44' Doubles-20' x 44' with 5' unobstructed area on both sides	1622 sq. ft.	Long axis north - south	1/4 - 1/2 mile. Usually in school recreation center or church facility. Safe walking or biking or biking access.
<b>Basketball</b> <b>1. Youth</b> <b>2. High School</b> <b>3. Collegiate</b>	46' - 50' x 84' 50' x 84' 50' x 94' with 5' unobstructed space all sides.	2400-3036 sq. ft. 5040-7280 sq. ft. 5600-7980 sq. ft.	Long axis north - south	1/4 - 1/2 mile. Same as badminton. Outdoor courts in neighborhood/community parks, plus active recreation areas in other park settings.
<b>Handball (3-4 wall)</b>	20' x 40' with a minimum of 10' to rear of 3-wall court. Minimum 20' overhead clearance.	800 sq. ft. for 4-wall, 1000 sq. ft. for 3-wall.	Long axis is north - south. Front wall at north end.	15 - 30 min. travel time, 4-wall usually indoor as part of multi-purpose building. 3-2 all usually in park or school setting.
<b>Ice Hockey</b>	Rink 85' x 200' (Min. 85' x 185') Additional 5000 22,000 sq. ft. including support area.	22,000 sq. ft. including support area.	Long axis is north - south if outdoors.	1/2 - 1 hour travel time. Climate important consideration affecting no. of units. Best as part of multipurpose facility.
<b>Tennis</b>	36' x 78'. 12 ft. clearance on both ends.	Min. of 7,200 sq. ft. single court area (2 acres per complex)	Long axis north - south	1/4 - 1/2 mile. Best in batteries of 2 - 4. Located in neighborhood/community park or near school site.
<b>Volleyball</b>	30' x 60'. Minimum of 6' clearance on all sides.	Minimum 4,000 sq. ft.	Long axis north - south	1/2 - 1 mile.
<b>Baseball</b> <b>1. Official</b>	Baselines - 90' Pitching distance-60.5' Foul lines - min. 320' Center field - 400'+	3.0 - 3.85 A min.	Locate home plate so pitcher is not throwing across sun, and batter not facing it. Line from home plate through pitchers mound to run east-northeast.	1/4 - 1/2 mile. Part of neighborhood complex. Lighted fields part of community complex.
<b>2. Little League</b>	Baselines - 60' Pitching distance - 46' Foul lines - 200' Center field - 200' - 250'	1.2 A min.		
<b>Field Hockey</b>	180' x 300' with a minimum of 10' clearance on all sides.	Minimum 1.5 A	Fall season - Long axis northwest or southeast. For longer periods, north/south	15 - 30 minute travel time. Usually part of baseball, football, soccer complex in community park or adjacent to high school.
<b>Football</b>	160' x 360' with a minimum of 6' clearance on all sides.	Minimum 1.5 A	Same as field hockey.	15 - 30 min. travel time. Same as field hockey.
<b>Soccer</b>	195' to 225' x 330' to 360' with 10' minimum clearance on all sides.	1.7 - 2.1 A	Same as field hockey.	1 - 2 miles. Number of units depends on popularity. Youth popularity. Youth soccer on smaller fields adjacent to fields or neighborhood parks.
<b>Golf - Driving Range</b>	900' x 690' wide. Add 12' width each additional tee.	13.5 A for min. of 25 tees.	Long axis is southwest - northeast with golfer driving northeast.	30 minute travel time. Part of golf course complex. As separate unit may be privately operated.

Source: National Recreation and Park Association

SUGGESTED OUTDOOR FACILITY DEVELOPMENT STANDARDS (continued)				
Activity Format	Recommended Size and Dimensions	Recommended Space Requirements	Recommended Orientation	Service Radius and Location Notes
<b>¼ mile running track</b>	Over-all width - 276' length - 600'. Track width for 8 - 4 lanes is 32'.	4.3 A	Long axis in sector from north to south to northwest - southeast, with finish line at north end.	15 - 30 minute travel time. Usually part of a high school or community park complex in combination with football, soccer, etc.
<b>Softball</b>	Baselines - 60' pitching distance - 45' men. 40' women Fast pitch field radius from plate - 225' Slow pitch - 275' (men) 250' (women)	1.5 - 2.0 A	Same as baseball. indimensions for 16".	¼ - ½ mile. Slight difference. May also be used for youth baseball.
<b>Multiple use court (basketball, tennis, etc.)</b>	120' x 80'	9,840 sq. ft.	Long axis of court with primary use north and south.	1 - 2 miles, in neighborhood or community parks.
<b>Archery range</b>	300' length x minimum 10' between targets. Roped, clear area on side of range minimum 30', clear space behind targets minimum of 90' x 45' with bunker.	Minimum 0.65 A	Archer facing north + or - 45 degrees.	30 minutes travel time. Part of a regional/metro complex.
<b>Golf</b> <b>1. Par 3 (18 hole)</b>	Average length varies -600 - 2700 yards.	50 - 60 A	Majority of holes on north/south axis	½ - 1 hour travel time
<b>2. 9-hole standard</b>	Average length 2250 yards	Minimum of 50 A		9-hole course can accommodate 350 people/day
<b>3. 18-hole standard</b>	Average length 6500 yards.	Minimum 110 yards		500 - 550 people/day. Course may be located in community, district or regional/metro park.
<b>Swimming pools</b>	Teaching - min. 25 yards x 45' even depth of 3-4 ft.  Competitive - min. 25 m x 16 m. Min. of 25 sq. ft. water surface per swimmer. Ration of 2 to 1 deck to water.	Varies on size of pool and amenities. Usually 1 - 2 A sites.	None, but care must be taken in siting life stations in relation to afternoon sun.	15 to 30 minutes travel time. Pools for general community use should be planned for teaching competitive and recreational purposes with enough to accommodate 1m and 3m diving boards. Located in community park or school site.
<b>Beach areas</b>	Beach area should have 50 sq. ft. of land and 50 sa. ft . of water per user. Turnover rate is 3. There should be a 3-4 A supporting area per A of beach.	N/A	N/A	½ to 1 hour travel time. Should have a sand bottom with a maximum slope of 5%. Boating areas completely segregated from swimming areas. In regional/metro parks.

Source: National Recreation and Park Association

<b>SUGGESTED OUTDOOR FACILITY DEVELOPMENT STANDARDS (continued)</b>				
<b>Activity Format</b>	<b>Recommended Size and Dimensions</b>	<b>Recommended Space Requirements</b>	<b>Recommended Orientation</b>	<b>Service Radius and Location Notes</b>
<b>Pickleball</b>	20' wide x 44' long. Total court space needed is 30 feet by 60 feet.  34 feet by 64 feet is recommended.  <i>Source: USA Pickleball</i>	Min. of 1,800 sq. ft. for single court area.	Long axis north - south	None provided.
<b>Skate Spot</b>	Contains one structure.	3,000 sq. ft.	No orientation specifications.	About 5 skaters can use a skate spot simultaneously.
<b>Neighborhood Skate Park</b>	Average length 2250 yards	8,000-12,000 sq. ft.		About 70 skaters can use a neighborhood skatepark at the same time.
<b>Community-wide Skate Park</b>	Average length 6500 yards.	20,000 sq. ft. or larger.		Most can easily accommodate large numbers of skaters and onlookers, and are suitable for contests and events.  <i>Source: Tony Hawk Foundation</i>

## **Appendix C**

### **Federal and State Outdoor Recreation Funding Programs**

Compiled by: NCWRPC

## **Wisconsin DNR Administered Programs**

Regional Project Manager  
DNR's West Central Region  
Eau Claire, WI

**Go online to find specific DNR staff contact information along with their areas of expertise.**

**Note:** Various program application periods may exist. Check online for each program's requirements and deadlines.

**Note:** Contact your local DNR Regional Project Manager if you are thinking of applying for a 50% Stewardship or 50% LWCF grant, so they can assist you with the application for the best chance of success.

### **Acquisition and Development of Local Parks (ADLP) Grants [Stewardship]**

ADLP grants (up to a 50% cost share) are awarded to improve community recreation areas and acquire land for public outdoor recreation. Priority is given to land acquisition where a need for additional recreational land is supported by an approved comprehensive outdoor recreation plan.

### **Acquisition of Development Rights (ADR) [Stewardship]**

The purpose of the acquisition of development rights (ADR) subprogram is to protect natural, agricultural or forest lands that enhance and/or provide nature-based outdoor recreation. ADR grants can only fund conservation easement purchases up to a 50% cost share.

### **ATV/UTV Enhancement**

This funding is issued bi-annually to non-profit organizations that promote the safe and wise use of all terrain vehicles (ATVs)/utility-terrain vehicles (UTVs), ATV/UTV riding and ATV/UTV education.

### **ATV Patrols**

This grant is issued to Wisconsin sheriff departments that participate in ATV enforcement efforts. The DNR can provide up to 100% of county net costs for the enforcement of ATV regulations. Actual funding received is based on total allotted funds split between participating agencies.

Patrol requirements are contained in NR 50.125, Wis. Adm. Code.

### **ATV/UTV Trails**

Counties, towns, cities, villages and tribes can apply for funds to acquire, insure, develop and maintain ATV/UTV trails, areas and routes.

Specific changes to NR 64 created Hybrid Trails ("Troutes") or all-terrain vehicle trail and route combinations.

## **Boat Enforcement Patrol**

*Eligibility & Purpose:* This grant is issued to Wisconsin counties or municipalities that participate in boating enforcement efforts. Eligible agencies may receive law enforcement aids for up to 75% of their net costs.

## **Boating Infrastructure Grant (BIG) Program**

The purpose of BIG is to construct, renovate, and maintain boating infrastructure facilities for transient recreational vessels at least 26 feet long.

Tier 1 - State

Provides up to \$200,000 per year to each state. Projects are competitively ranked within the state.

Tier 2 - National

Provides up to \$1,500,000 per project. Projects are competitively ranked at the national level.

## **Natural Areas [Stewardship – Only available to nonprofits]**

Stewardship natural area grants complement the State Natural Areas (SNA) Program, dedicated to the preservation of Wisconsin's native natural communities and habitat for rare plant and animal species.

Land purchased with natural area grants must be open to the public for low-impact nature-based recreation and scientific study. Natural areas are not intended for intensive recreational use such as mountain biking, motorized vehicle use, horseback riding or camping.

## **Habitat Areas [Stewardship – Only available to nonprofits]**

Habitat area grants are awarded to conserve wildlife habitat in Wisconsin in order to expand opportunities for wildlife-based recreation such as hunting, trapping, hiking, bird watching, fishing, nature appreciation and wildlife viewing.

Land purchased with habitat area grants must be open to the public for low-impact nature-based recreation. Habitat areas are not intended for intensive recreational use such as mountain biking, motorized vehicle use, horseback riding or camping.

## **Stream Bank protection [Stewardship – Only available to nonprofits]**

Streambank protection grants are awarded to protect water quality and fish habitat.

Priority is given to land or easement purchases along designated Outstanding or Exceptional Resource Waters, projects that connect sections of protected stream corridor, and projects that will mitigate the impact of agricultural runoff.

## **State trails [Stewardship – Only available to nonprofits]**

State trail grants are awarded to purchase lands or easements identified as part of the State Trail system including designated State Water Trails. Priority is given to lands along nationally designated Ice Age and North Country trail corridors and to lands that connect established trail systems.

## **Land & Water Conservation Fund (LWCF) – State Side Program**

This is a federal program administered in all states that encourages the creation and interpretation of high-quality outdoor recreational opportunities. Funds received by the DNR for this program are split between DNR projects and grants to local governments for outdoor recreation activities. Since passage of the Great American Outdoors Act of 2020, LWCF is permanently and fully funded at \$900 million annually, nationwide. What this means in Wisconsin is that more park projects that include splash pads, playgrounds, and skateparks are now more easily fundable up to 50%.

## **Motorized Stewardship Grants [Stewardship]**

ATV/UTV grants are available to counties, towns, cities, villages and tribes to apply for funds to acquire, insure, develop and maintain ATV/UTV trails, areas and routes.

Snowmobile trail grants are available to counties and tribes to apply for funding to provide a statewide system of well-signed and well-groomed snowmobile trails for public use and enjoyment.

*Match Requirement:* 20 percent

## **Off-Highway Motorcycle (OHM) Grants**

OHM grants are available to counties, towns, cities, villages and tribes to apply for funds for development, rehabilitation, and maintenance of OHM trails.

## **Recreational Boating Facilities Grants**

These grants may be used by counties, towns, cities, villages, tribes, sanitary districts, public inland lake protection and rehabilitation districts and qualified lake associations for recreational boating facility projects.

Past projects have included ramps and service docks to gain access to the water, purchase of aquatic weed harvesting equipment, navigation aids and dredging waterway channels.

## **Recreational Trails Program (RTP)**

This is a federal program administered in all states. Municipal governments and incorporated organizations are eligible to receive reimbursement for the development and maintenance of recreational trails and trail-related facilities for both motorized and non-motorized recreational trail uses.

Eligible sponsors may be reimbursed for up to 80% of eligible project costs. Funds from this program may be used in conjunction with funds from the state snowmobile or ATV grant programs and Knowles-Nelson Stewardship development projects.

## **Shooting Range Grant Program**

Counties, cities, villages, townships, other governmental agencies or units, clubs or organizations, businesses or corporations and educational institutions can apply for assistance in outdoor shooting range construction, including backstops and berms, target holders, shooting benches, baffles, protective fencing, signs, trenches, gun racks, platforms, restrooms and other items considered essential for the project by the department. Indoor ranges may be eligible as well, including classroom, storage and restroom facilities.

### **Snowmobile Patrols**

This grant is issued to Wisconsin sheriff departments that participate in snowmobile enforcement efforts. The DNR can provide up to 100% of county net cost for the enforcement of snowmobile regulations. Actual funding received is based on total allotted funds split between participating agencies.

### **Snowmobile Trail Aids**

These grants are used to reimburse the over 600 snowmobile clubs in Wisconsin for some of their expenses.

Snowmobile trail aids are entirely funded by snowmobilers. The money awarded in grants to Wisconsin counties comes from snowmobile registrations, trail pass revenue and gas tax from some of the gas used in snowmobiles.

### **Sport Fish Restoration (SFR)**

These grants may be used to construct fishing piers and motorboat access projects. Eligible components include boat ramp construction and renovation, along with related amenities such as parking lots, accessible paths, lighting, and restroom facilities. Funding for this program comes from federal excise taxes on fishing equipment and a portion of the federal gas tax.

### **Surface Water Grants**

*[Formerly: Lake Management Planning and Lake Classification and Lake Protection Grants.]*

The surface water grant program provides cost-sharing grants for surface water protection and restoration. Funding is available for education, ecological assessments, planning, implementation, and aquatic invasive species prevention and control. With many different projects eligible for grant funding, you can support surface water management at any stage: from organization capacity development to project implementation.

### **Urban Green Space [Stewardship]**

The intent of the Urban Green Space Program (UGS) is to provide open natural space within or in proximity to urban areas; to protect from development areas within or in proximity to urban areas that have scenic, ecological or other natural value; and to provide land for non-commercial gardening for the residents of an urbanized area.

### **Urban Rivers [Stewardship]**

The urban rivers subprogram program aims to restore or preserve the character of urban riverways through the acquisition or development of land adjacent to rivers. Purposes of the program include supporting economic revitalization through the restoration or preservation of urban riverfronts and improving outdoor recreational opportunities by increasing access to urban rivers.

## **Wisconsin DOT Administered Programs**

District Bike & Ped Coordinator  
Wisconsin Department of Transportation  
1681 Second Avenue South  
Wisconsin Rapids, WI 54495

### **Transportation Alternatives Program (TAP)**

*Purpose:* The Transportation Alternatives Program allocates federal funds to transportation improvement projects that “expand travel choice, strengthen the local economy, improve the quality of life, and protect the environment.”

TAP is a legislative program authorized by Congress through the Fixing America’s Surface Transportation (FAST) Act signed into law in 2015. With certain exceptions, projects that met eligibility criteria for the Safe Routes to School Program, Transportation Enhancements, and/or the Bicycle & Pedestrian Facilities Program are eligible TAP projects.

As of 2022, construction projects eligible for TAP must have a total projected expense of \$150,000 or more, while non-construction projects must have a total projected expense of at least \$20,000. These TAP application minimums may change in any given application year. There is a 20% local match required. *See current TAP guidance for updated information that may have higher project expense minimums.*

### **Safe Routes to School (SRTS)**

#### **[A Transportation Alternatives Program]**

*Purpose:* Safe Routes to School programs encourage children in grades K-8 to walk and bike to school by creating safer walking and biking routes. Projects must be within 2 miles of a school and listed in a SRTS plan.

### **Local Transportation Enhancements (TE)**

#### **[A Transportation Alternatives Program]**

*Purpose:* Funds projects to increase multi-modal transportation alternatives and enhance communities and the environment. Projects include bicycle or pedestrian facilities, landscaping or streetscaping, and the preservation of historic transportation structures.

### **Bicycle and Pedestrian Facilities Program (BPFP)**

#### **[A Transportation Alternatives Program]**

*Purpose:* Funds projects that construct or plan for bicycle or bicycle/pedestrian facilities.

***NOTE: The BPFP has not been funded in over a decade, but the program is still on the books.***

### **Highway Safety Improvement Program (HSIP)**

While HSIP does not pertain to bicycle and pedestrian transportation, this WisDOT program can help improve safety measures on problematic stretches of highway where crashes have occurred in the past, thereby creating a safer and more hospitable transportation network. HSIP improvements generally require a ten percent match of state or local funds. The program generally funds low-cost options that can be implemented quickly.

### **Federal Assistance Programs**

All other federal programs are listed under Wisconsin DNR Administered Programs.

#### **Challenge Cost Share Program (CCSP) – National Park Service**

*Purpose:* The Challenge Cost Share Program supports local projects that promote conservation and recreation, environmental stewardship, education and engaging diverse youth participants. Local project partners work with National Park Service parks and programs to achieve mutually beneficial outcomes. NPS administered parks and programs are eligible such as National Trails, Heritage Areas, and Wild and Scenic Rivers.

One-third of the CCSP pot is earmarked for National Trails System Projects. Thus supporting work under the National Trails System Act (16 U.S.C. 1241-51), such as: National Scenic and Historic trails, National Scenic and Historic Trails in parks, National Recreation Trails, and rail-trail projects.

For additional information about this program and the application process, please contact the CCSP Program Coordinators for Wisconsin:

National Park Service  
700 Rayovac Dr., Suite 100  
Madison, WI 53711  
608-441-5610

#### **Rivers, Trails, and Conservation Assistance Program – National Park Service**

*Purpose:* The National Park Service Rivers, Trails, and Conservation Assistance program supports community-led natural resource conservation and outdoor recreation projects across the nation. The national network of conservation and recreation planning professionals partner with community groups, nonprofits, tribes, and state and local governments to design trails and parks, conserve and improve access to rivers, protect special places, and create recreation opportunities.

## **Appendix D**

### **SCORP Identified Outdoor Recreation Needs**

Compiled by:

The Wisconsin Department of Natural Resources  
in their 2019-2023 Statewide Comprehensive Outdoor Recreation Plan  
(SCORP)

# Recreation Opportunities Analysis



## WESTERN SANDS REGION



## 6. WESTERN SANDS REGION

### BACKGROUND

#### *LANDSCAPE SETTING*

The Western Sands Region is in the west-central part of the state and encompasses Adams, Chippewa, Clark, Eau Claire, Jackson, Juneau, Marathon, Monroe, Portage and Wood counties. Outside of northern Wisconsin's abundant wilderness and water resources, the Western Sands Region has the third largest amount of public lands and water in the state. These areas include the Black River State Forest, several County Forests, Necedah National Wildlife Refuge, and the Wisconsin, Chippewa and Black Rivers. Although the region remains largely rural, it is influenced by outside tourism demands from the Chicago and Twin Cities metropolitan areas. Easy highway access and relatively cheap land prices within the region have made it a popular location for seasonal home development. The region's Non-Metro Recreation Counties, Adams and Juneau, have experienced especially high housing growth, particularly along river flowages.

In the middle of this region is the vast, remarkably flat, sandy plain that was once the bed of Glacial Lake Wisconsin. This lake, ringed by the Driftless Area to the southwest and the glacier to the north and east, was 70 to 150 feet deep and covered over 1,800 square miles. Streams and rivers draining from the glacier into the lake carried enormous loads of sand, silt, and clay that settled onto the lake bottom. The lake is believed to have drained catastrophically when the ice dam along its southern end failed. This flush of water out of the lake carved the spectacular narrow, deep-sided gorges at Wisconsin Dells. Additional striking features across the region include castellated mounds scattered across the south-central portion of this landscape. These irregular bluffs are remnants of a sandstone escarpment and the result of the steady erosional forces of wind and water slowly wearing away the softer sandstone surrounding them. There are no large, naturally occurring lakes here, although there are a number of hydroelectric dams on the Wisconsin River that create large impoundments. The sandy plain is also characterized by sandy soils, dry forests, pine and oak barrens, large wetland complexes and significant tracts of public land. The center of the region has large concentrations of county forest, as well as state and federal lands. Combined with low population density, few roads, and a high percentage of forested cover, this provides for a different set of recreational opportunities.

The north tier of this region, the productive soils and moderate climate makes this the northern extent of predominantly agricultural land use. Remaining forests here tend to occur as fragments and are often quite small. Small kettle lakes are common on the moraines. These lakes are readily accessible to population centers in the Chippewa Valley and are experiencing increasingly intensive development pressure. In Clark and western Marathon counties, very few lakes exist, and the land takes on a more rolling nature. Many small creeks and rivers flow across this area, creating a dendritic drainage system. Soils are diverse and range from sandy loam to loam and shallow silt loam. In contrast, the southwest area is highly eroded and unglaciated.

#### *LOCAL ECONOMY*

The major land use in the Western Sands Region is forest, followed by agriculture. Much of the existing forest in the central and southern portions of the region is comprised of oak, aspen and pine. Timber management is focused on pulp production, giving rise to an abundance of pine plantations. Agricultural activities in the central sands are dominated by extensive commercial cranberry and crop production through the use of center-pivot irrigation on drained soils. Due to the abundance of bogs, the region is also a hotspot for the commercial harvest of sphagnum moss. Along with the extensive dairy operations in the northern part of the region, there is ginseng production centered around Wausau. Towards the western side of the Western Sands Region, agricultural activities, namely dairy and beef production, are available on valley floors and ridge tops.

Top employment sectors of the regional economy include trade, transportation and utilities, manufacturing, education and health services, government, professional and business services and leisure and hospitality.

## RECREATION USES AND PARTICIPATION

The Western Sands Region receives substantial public use for a variety of recreation activities, due largely to the amount of public land in the central forested area. The region boasts over 430,000 acres of county forest. Public forests offer opportunities for hiking and bird watching, which comprise a large portion of the recreational demand from local and out-of-town visitors. The eastern portion of the region is less densely populated than its surrounding areas and thus used heavily for hunting and fishing.

The northern part of the region has historically provided only limited public recreation opportunities. But, with the growth of the Fox Valley and several western and central Wisconsin cities, this area is under increasing pressure to meet growing recreation demands. Given the gentle topography and silt-loam soils, this landscape has great potential to provide off road biking, cross-country skiing, nature study, horseback riding, fishing, hunting and other outdoor activities. Access to the major rivers for boating and canoeing is in high demand. In the center of the region, an ample supply of trails helps foster other popular activities such as the use of all-terrain vehicles and snowmobiles. Clark and Jackson counties are especially well known for their motorized recreation opportunities.

Many shallow-water areas within large public properties offer fishing, canoeing, kayaking, waterfowl observation, and hunting opportunities. The Black River is a popular canoeing destination. Coldwater streams found throughout the region also support high quality trout fisheries and receive substantial use by anglers.

Recreation participation rates for Wisconsin residents as a whole were presented on page 14 of the Introduction. The majority of participation rates of Western Sands Region residents are consistent with the state average or within five percentage points in variation. Notable differences to the state average are shown in the box to the right.

**Activities that residents of the Western Sands Region participate in at higher rates than the state average:**

- Hunting – big game

**Activities that residents of the Western Sands Region participate in at lower rates than the state average:**

- Sailing/stand-up paddle boarding
- Downhill skiing/snowboarding
- Visiting a dog park
- Personal water craft – jet ski

## EXISTING RECREATION SUPPLY IN THE WESTERN SANDS REGION

### PUBLIC LANDS FOR OUTDOOR RECREATION

The Western Sands Region has approximately 750,000 acres of public land available for outdoor recreation. The central forested areas and large river systems accommodate a variety of recreational activities. This section briefly describes the public conservation and recreation lands in the Western Sands Region. A description of all public lands in Wisconsin is provided in Appendix 3.

#### a) Federal

The U.S. Fish and Wildlife Service manages just nearly 97,000 acres in the Western Sands Region. The properties are largely used for waterfowl production, forest production, wildlife habitat, outdoor recreation, water quality and fisheries habitat.

#### b) State

The Department of Natural Resources owns just over 221,000 acres and holds public access easements on approximately 13,000 acres in the Western Sands Region. State properties in the region span the range of intended recreational settings and development levels (Map B3). At one end of the spectrum, properties such as Hartman Creek and Buckhorn State Parks provide well-developed recreation settings with developed campgrounds, miles of trails, picnic areas, swim areas and boat launches. In addition, properties like the Black River State Forest also contribute to the extensive trail network for hiking, biking, ATV/UTV riding and other activities.

At the other end of the spectrum are properties like Quincy Bluff and Wetlands State Natural Area, which boast a unique mosaic landscape of wet-mesic forest, sedge meadow, pine barrens, shrub-carr and sand prairie. These types of properties can provide some limited recreation opportunities for low-impact activities such as hunting, bird watching and nature study, but their primary purpose is not necessarily to provide recreation opportunities requiring development or infrastructure.

The State Board of Commissioners of Public Land (BCPL) owns over 400 acres in the region. These lands are scattered throughout the region in tracts typically several hundred acres or smaller in size. The BCPL manages its lands primarily for forest products. Many of the BCPL lands are isolated or contain wetlands and generally have limited recreation potential.

*c) County*

The Western Sands Region is home to over 430,000 acres of county forest located across the region, including those in Chippewa, Clark, Eau Claire, Jackson, Juneau, Marathon, and Wood counties. These large blocks of forest land provide a variety of benefits including forest products, fisheries and wildlife habitat, many types of outdoor recreation and water quality protection.

Most of the counties in the region manage parks that provide campgrounds, boat launches, and other types of infrastructure to support recreation.

*d) Other*

Many cities, villages and townships in the Western Sands Region own and manage parks, boat access sites, and other properties that provide opportunities for outdoor recreation. The Stevens Point area and City of Eau Claire each have extensive trail networks that continue to grow in urban areas. Other larger municipalities in the region are actively developing trails due to the demand in their communities. In addition, several school forests in the region are open to some forms of recreation, generally when they are not in use by school and community groups.

## *PRIVATE LANDS OPEN TO THE PUBLIC FOR OUTDOOR RECREATION*

This section summarizes the privately-owned lands in the region that are open to the public for some types of recreation. A detailed description of private lands in Wisconsin open to the public is provided in Appendix 3.

*a) Forest Legacy program easements*

Approximately 12,280 acres in Adams County and another 1,300 acres in Marathon County are part of the Forest Legacy program, which is designed to identify and protect environmentally important private forestlands threatened with conversion to non-forest uses (such as subdivision for residential or commercial development). To help maintain the integrity and traditional uses of private forestlands, the Forest Legacy Program promotes the use of conservation easements.

*b) Managed Forest Law (MFL) and Forest Crop Law enrolled lands*

The amount of land enrolled in these forestry programs is found across the region, with the majority concentrated in Adams and Marathon Counties. Approximately 103,000 acres in the region are currently enrolled in these programs. Because these programs use 25 or 50-year contracts, the total amount enrolled changes from year to year as landowners enroll lands into the program (only the MFL program is open to enrollment) and contracts covering other lands expire.

*c) Land trusts*

These land trusts operate in the Western Sands Region: Ice Age Trail Alliance, North Central Conservancy Trust, The Conservation Fund, The Prairie Enthusiasts, Chippewa County Land Conservancy, West Wisconsin Land Trust, and Mississippi Valley Conservancy. These non-profit conservation organizations have protected over 1,600 acres in the region. Most of these lands are open to the public for some forms of recreation such as hunting, fishing, hiking, wildlife watching, snowshoeing and other similar activities.

*d) Voluntary Public Access Program*

The DNR Voluntary Public Access and Habitat Incentive Program provides financial incentives to private landowners who open their property to public hunting, fishing, trapping, and wildlife observation. Funding was authorized in the 2008 and 2014 Farm Bills. 2014 funds are administered and provided by U.S. Department of Agriculture NRCS. To date, there are over 4,000 acres available in the Western Sands Region.

*e) Snowmobile Trails on Private Lands*

The state snowmobile trail network has been developed through the work of local clubs partnering with private landowners. Agreements with willing landowners allow trails to be located for the winter season, which enables snowmobilers to travel throughout the network. There are 3,816 miles of snowmobile trail in the Western Sands region, of which 93% (3,531 miles) are on private lands.

***EXISTING PUBLIC RECREATION INFRASTRUCTURE***

The department contacted representatives from county governments and regional organizations to gather information about the recreation opportunities available to the public across the Western Sands Region. In addition, department staff searched websites for additional data and descriptions of the recreation opportunities provided. Maps C and D show existing recreation infrastructure in the ten counties of the region.

The Western Sands Region contains a large amount of public land, largely forested. These properties provide a wide range of high-quality recreation opportunities. What follows are examples of infrastructure in the Western Sands Region that support a variety of recreation activities.

*a) Black River State Forest*

- 3 family campgrounds, 97 family campsites, 2 group campgrounds
- Designated swimming and picnic areas
- 34 miles of ATV, UTV and motorcycle trails
- 29 miles of biking trails
- 24 miles of groomed ski trails
- 48 miles of snowmobile trails
- Hunting and fishing opportunities

*b) Buckhorn State Park*

- 4 miles of trails
- 68 family campsites
- Picnic/day use areas, 300-foot swim area and boat launches
- Fishing, hunting, and trapping opportunities
- Skiing and ice fishing opportunities

*c) Lake Wissota State Park*

- Hiking, biking, and horseback riding trails
- 116 wooded, secluded family campsites
- Four picnic shelters, swimming beach and a boat launch
- Hunting, trapping, fishing and nature study opportunities

*d) Rib Mountain State Park*

- Picnic areas, amphitheater and observation tower
- Hunting and trapping opportunities
- Hiking and snowshoeing opportunities

*e) George W. Mead Wildlife Area*

- Trapping and migratory bird, small game and big game hunting opportunities
- Dog training and trialing areas
- Hiking, biking, cross-country skiing and snowshoeing opportunities
- Bird and wildlife viewing, gathering/harvesting edibles and nature study opportunities

*f) Elroy-Sparta Trail*

- The first rail-to-trail in the United States – featuring three rock tunnels and five small towns
- Hiking, biking, cross-country skiing and snowshoeing opportunities
- Snowmobiling trails
- Two non-reservable campgrounds

*g) Jackson County Forest*

- 5 campgrounds with almost 300 campsites
- Hiking, ATV, motorcycle, **snowmobile** and horse riding trails
- Scuba diving at the state's deepest lake, Wazee Lake

*h) Marathon County Forest, Nine Mile Unit*

- Hiking, mountain biking, cross-country skiing, and snowshoeing opportunities
- Horseback riding trails
- **Range for trap, target shooting and archery**
- **Snowmobiling opportunities**

## PUBLIC INPUT ON RECREATION NEEDS IN THE WESTERN SANDS REGION

*INPUT GATHERED AS PART OF THE ROA.*

The department hosted four public open house meetings, in Eau Claire, Stevens Point, Onalaska, and Appleton between October 23 and November 1, 2017. These open houses were designed to both present information about the ROA and to gather public input on the types of recreation activities they pursued, what places they liked to visit (including what attributes drew them to these properties), and what additional opportunities they wished were available in the Western Sands Region.

In addition to these open houses, the department posted an online public input form to its web page. A downloadable version was also available for people who preferred to print, fill out, and send in the form. The public input period ran from October 6 to November 17, 2017. The department sent out information and press releases about the ROA project and encouraged people to share their perspectives through the online or hardcopy public input forms. Recreation groups, non-profit organizations, and others distributed links to the input form to their members.<sup>14</sup>

The department received comments in the following formats:

- 856 online public input forms
- 98 paper copies of the public input form
- 4 letters and emails

**It is important for readers to keep in mind that the public input received through the ROA process is simply information gathered at one point in time, using an open-access technique. It is not a representation of what the “average” resident believes or the range of perspectives that exist.**

<sup>14</sup> The public input form was available for anyone to complete and over 900 people did so. The department's experience is that when it provides "open access" opportunities in which anyone can participate, the people that respond tend to be those that find out about the input opportunity and to have a particular or active, interest in a specific issue; that is, they care enough about an issue to take the time to find and fill out the form or write an email or letter. The responses received are valuable in providing the department with an understanding of people's perspectives, reasoning and breadth of viewpoints. However, because there is no "defined population" from which these responses originate, from a statistical perspective there is no way to know how the respondents compare to a larger population (for example, how the 954 respondents compare to the population of the ten-county region or the state as a whole) and therefore no way that the results can be generalized with an associated error margin to a larger population.

Respondents were asked to list the zip code of their primary residence. Of those who provided this information, the map at right shows their distribution and frequency. For the most part, the primary residence of many people who provided input is within the ten-county Western Sands Region. The map to the right depicts that comments came from the more urbanized areas surrounding Eau Claire-Chippewa Falls, Stevens Point and Wausau. There was also a fair distribution of respondents from outside the region from southern and eastern Wisconsin.

Almost 19% of respondents identified themselves as living in Dane County. About 8% of respondents were from Marathon County and all remaining counties represented 6% or less of the whole. Of all the regions in this analysis, the Western Sands Region had the fewest total number of respondents to the questionnaire.

The department sought and received the following feedback about recreation in the Western Sands region. From central forests to the rugged southwest areas of the region, visitors will find much to explore. Proximity to urban centers combined with the large amount of public land is slowly shaping the Western Sands Region into a recreation destination.

### Participation in outdoor recreation

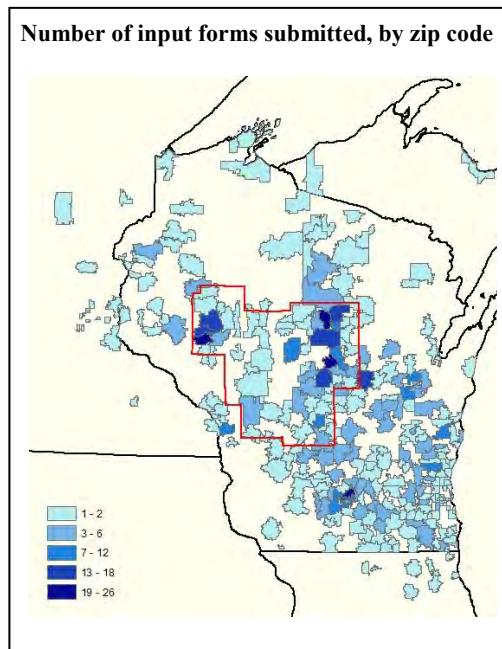
Respondents to the public input form participate in many outdoor recreation activities. Popular activities that were selected by respondents are seen in the table at right. We can compare these results to the participation results from the recent Statewide Comprehensive Outdoor Recreation Plan (SCORP) survey. The **bolded** activities in the table at right were the more popular activities that the SCORP survey indicated residents in the Western Sands Region participate. Respondents who engage in activities that are not bolded participated in this public input opportunity at a higher rate than what is reflected by the regional average. As can be seen, the activities that respondents to the ROA input form participate in resemble the results of the random sample of Western Sands Region residents generated by the SCORP survey.

### Properties that people visit

There are almost 750,000 acres in public ownership in the Western Sands Region between state, federal and county lands, third highest of all the ROA regions. Of the people that submitted information through the public input opportunity, over half had walked the Ice Age Trail and 40% had visited the Black River State Forest and Rib Mountain State Park in the last three years. About one third of respondents visited Hartman Creek State Park and the Elroy Sparta State Trail. Other popular properties included Marathon and Portage County Parks, the Necedah National Wildlife Refuge, and Roche-a-Cri and Buckhorn State Parks.

### Factors important in determining favorite places to visit

Of the people providing input, the majority (71%) selected (1) the quality of trails as one of the top four most important factors in determining their favorite property to visit. This is expected, given that many respondents noted their participation in a variety of trail activities. In decreasing order, the next three most important factors are: (2) the desire to be in a quiet place, (3) good maps, signs or information about the property, and (4) the quality of the habitat.



### Popular recreation activities in which respondents to the ROA input form participate

#### Bicycling – surfaced trails

Bicycling – mountain biking, single track

#### Camping – tent

Camping – RV/pop-up

#### Canoeing/kayaking

Cross-country skiing/ snowshoeing

#### Fishing – from a boat, canoe or kayak

#### Hiking, walking, running on trails

Horseback riding

#### Swimming

#### Wildlife/bird watching

## Additional outdoor recreation opportunities needed

Almost 80% of respondents believe that more recreational opportunities are needed in the Western Sands Region. Of the additional opportunities desired by respondents, five of the top six choices selected were trail-related. Again, this speaks to the respondents' participation in a variety of trail activities. The opportunity that was most frequently selected as needed in the Western Sands Region was more trails for hiking, walking or running, which was selected by 36% of respondents.

The recent SCORP survey of statewide residents found a correlation between the activities that people pursue and their perspectives on what additional opportunities are needed in their home county. For many activities, participants generally believed there was a need for more opportunities. The public input received as part of the ROA showed a similar pattern in the Western Sands Region. For example, a strong majority (80+) of people who either ride single-track mountain bikes or horses believe there is a need for more single-track mountain bike or equestrian trails, respectively, in the Western Sands Region. Additionally, many horse trail supporters also noted a need for "horse campgrounds".

A growing voice within the Western Sands Region is that of rock climbers. Rock climbing fell just short of the top ten most frequently identified recreation opportunities needed in the Western Sands region. Once again, most of those who identified themselves as climbers noted a need for legal access to climbing opportunities.

**Top 10 most frequently identified recreation opportunities needed in the Western Sands Region, based on public input gathered during the ROA process**

Activity	# of responses
More hiking/walking/running trails	348
More natural surface (dirt) bicycling trails	226
More rustic/quiet campgrounds (pit toilets, no electricity or generators)	218
More horseback trails	200
More paved bicycling trails	184
More trails for motorized recreation (ATVs, UTVs, off-road motorcycles, etc.)	150
More public shore access to lakes & streams	123
More developed campgrounds (electric hook-ups, flush toilets, showers)	116
More local parks and playgrounds	83
More wildlife watching decks or platforms	78

## Department-managed roads and motorized access

Over 600 miles of roads exist on department properties in the Western Sands Region, most of which are either maintenance access drives. Generally, these roads are used primarily for management purposes, including primitive seasonal logging roads, natural resource management or other property service activities. About one-third (215 miles) of these roads are open to the public to drive "street-legal vehicles"—this includes cars, pick-up trucks, SUVs, motorcycles and other licensed vehicles. By state law, these roads are also open to horses, horse-drawn vehicles and bicycles. Many local units of government in the Western Sands Region have authorized some types of motorized recreational vehicles on designated local roads and trails, amounting to over 2,600 miles of access.

The department sought public feedback on potentially opening none, some, or all department roads that are currently open to "street-legal" vehicles in the Western Sands Region to motorized recreation vehicles.<sup>15</sup> About 42% of people that provided responses believed that all DNR roads should remain closed to motorized recreational vehicles. Of the 51% that supported allowing at least some motorized recreational vehicles on DNR roads, almost half thought that this access should be on a subset of roads that connect larger regional motorized recreation networks. In addition, 27% of these respondents supporting opening roads thought opening should occur to provide access during the fall hunting season (Sept 1 to Dec 31).

<sup>15</sup> For purposes of the ROA, "recreational vehicles" includes off highway vehicles, ATVs, UTVs and off highway motorcycles.

## *INPUT GATHERED AS PART OF THE WISCONSIN SCORP*

In 2016 as part of the development of the SCORP, the department asked a random sample of Wisconsin residents to identify additional outdoor recreation opportunities needed in their home county. The most frequently identified needs statewide were:

- hiking/walking/running trails
- bicycling trails
- public shore access to lakes, rivers and streams
- public shooting ranges
- local parks and playgrounds

Respondents living in the ten counties in the Western Sands Region identified the following needs, among others, at a higher rate than the state average:

- equestrian trails
- trails for motorized recreation
- public campsites

Western Sands residents identified the following needs, among others, less frequently than the state average:

- hiking/walking/running trails
- bicycling trails
- public shooting ranges
- outdoor courts for tennis, handball, basketball

## FUTURE RECREATION NEEDS IN THE WESTERN SANDS REGION

The Western Sands Region has a variety of existing opportunities for most types of outdoor recreation. The diversity of the country-side between agriculture, forest cover, wetland complexes and various water resources allows for this variety of opportunities. There are a few clusters of urban areas with a population searching for nearby places to recreate. The amount of public land available for outdoor recreation is less than regions to the north, but still sufficient to offer opportunities to recreate outdoors. The main large block of public land is in the central forested area composed of county forests, the Black River State Forest and the Necedah National Wildlife Refuge. Future recreation needs seem to be those that are more trail related, and in many cases, these needs appear to be for “loop trail” experiences on smaller public properties (1000 acres or less). There also seems to be a theme of developing access to unique natural resource areas. Being able to experience the outdoors in a variety of ways, whether it is by land or water. The growing popularity of smaller watercraft suggests that more and more people are finding ways to enjoy the water.

The department used the following sources to identify which recreation opportunities are most needed in the region:

- Public input on recreation needs submitted during the comment period (October 6 to November 17, 2017).
- Data on recreation participation and needs gathered in a 2016 survey as part of the development of the 2017-2022 SCORP.
- Data gathered in previous SCORP planning efforts.

From this information, department staff grouped the relative needs for recreation activities as high, medium or low. The groupings are as follows:

Future recreation needs in the Western Sands Region – High	Future recreation needs in the Western Sands Region - Medium	Future recreation needs in the Western Sands Region - Low
Bicycling - bicycle touring/road riding Bicycling - mountain biking/off-road biking Bird or wildlife watching Camping - developed Camping - primitive Canoeing or kayaking Cross country skiing Dog walking Fishing - lake fishing from a boat, canoe or kayak Fishing - lake fishing from shore or a pier Fishing - river fishing from a boat, canoe or kayak Fishing - stream or river fishing from shore or wading Hiking, walking, trail running, backpacking Horseback riding Hunting - big game Picnicking Snowshoeing Swimming in lakes and rivers	ATV/UTV riding Dog training Dog trialing Fishing - ice fishing Four-wheel vehicle driving Gather mushrooms, berries, etc. Hunting - migratory birds Hunting - small game Hunting - turkey Motorboating (waterski/tubing, personal watercraft) Nature photography Off-highway motorcycle riding Participating in nature-based education programs Rock climbing Target shooting - firearms	Bicycling - fat tire/snow biking Dog sledding/skijoring Geocaching Horse cart driving Sailing, windsurfing, rowing, stand-up paddling Scuba diving/snorkeling Snowmobiling Target shooting - archery Trapping Visiting a beach, beach walking Whitewater rafting

## OPPORTUNITIES TO MEET FUTURE RECREATION NEEDS IN THE WESTERN SANDS REGION ON DEPARTMENT-MANAGED LANDS

On behalf of Wisconsin residents, the department owns and manages properties in the Western Sands Region to meet a variety of ecological and recreation goals. Since the region has fewer large blocks of public land, many of these experiences tend to be less remote than in the regions to the north. The central forested region, however, plays an important role in meeting the demand for activities that require large land areas. Proximity to population centers makes many of the small and moderately sized department properties popular with local residents. These properties are quick and easy to get to and have good points of access.

Applying the regional needs listed above, the department evaluated the properties it manages in the Western Sands Region to identify places where it could potentially incorporate some activities or enhance existing opportunities to meet these needs. The identification of department-managed lands that appear to be “good fits” to provide different activities will be used to help focus the department’s work developing and updating property master plans. A description of opportunities to meet recreation needs in the Western Sands Region (on department-managed lands) follows.

## NON-MOTORIZED TRAIL RECREATION

Non-motorized trail recreation has been and continues to be a primary outdoor activity throughout the year in the Western Sands Region. From hiking and biking in the summer to cross-country skiing in the winter, the region's residents and visitors take advantage of the numerous opportunities that currently exist.

Participation in mountain biking has grown recently in the region and demand exists for trails suitable for a variety of skill levels. As opposed to recreational bicycle touring, where there are benefits to creating multiple connecting linkages, meeting the growing need for mountain biking and off-road biking opportunities can be created or expanded at multiple, stand-alone sites throughout the region. Mountain biking trails are constructed, narrow trails less than two feet wide.

Hiking, walking, and running on trails in the region remain very popular activities. Many opportunities currently exist on department properties throughout the region. Urban centers in the region are actively adding trails to meet the local demand in their communities. The Ice Age Trail runs through parts of the region and planning is underway to link to communities to supply services needed by through-hikers.

Horseback riding is in demand in the region and opportunities potentially exist to develop trails on department properties especially where camping is available and allowed with horses.

The following table lists current and potential future opportunities for non-motorized trail activities

Recreation Activity	Activity <b>currently exists</b> at the property; there are opportunities to <b>expand this use</b>	Activity <b>currently exists</b> at the property; there are only <b>limited opportunities to expand</b> this use	Activity currently <b>does not exist</b> at the property; there are opportunities to <b>add this use</b>	Activity currently <b>does not exist</b> at the property; there are only <b>limited opportunities to add this use</b>
<b>Bicycling - mountain biking/off-road biking</b>	Black River State Forest Buffalo River State Trail	Brunet Island and Lake Wissota State Parks Chippewa River, Elroy-Sparta and La Crosse River State Trails Buckhorn, Mc Millan, Mead, Meadow Valley, Sandhill and Wood County Wildlife Areas	Rib Mountain and Mill Bluff State Parks Big Rib River Fishery Area Dewey Marsh, North Bend Bottoms, South Beaver Creek and West Taylor Wildlife Areas	Buckhorn and Rocky Arbor State Parks Chippewa Moraine State Recreation Area Big Creek, Plover River and Emmons Creek Fishery Areas Augusta, Buena Vista, Colburn, Dell Creek, Leola Marsh, Paul Olson and Yellow River Wildlife Areas Central Wisconsin Grassland Conservation River Area

## Cooperatively Managed Trails

It should be noted that the department owns several state trails in the region. However, some of these trails are cooperatively managed by local governments, usually counties. In these partnerships, the department typically holds the land ownership while the partners develop, maintain and operate the trail. Also, the managing partner conducts planning processes to determine which recreational uses will be allowed on the property. Since use decisions are planned by the trail partners, cooperatively managed trails will not be listed below as potential "good fits" in this analysis. However, the information collected will be provided to the partners for their use in future planning efforts.

For the Western Sands Region, cooperatively managed trails include:

- Hillsboro State Trail
- Mountain-Bay State Trail
- Old Abe State Trail
- Tomorrow River State Trail

Recreation Activity	Activity <b>currently exists</b> at the property; there are opportunities to <b>expand this use</b>	Activity <b>currently exists</b> at the property; there are only <b>limited opportunities to expand</b> this use	Activity currently <b>does not exist</b> at the property; there are opportunities to <b>add this use</b>	Activity currently <b>does not exist</b> at the property; there are only <b>limited opportunities to add this use</b>
<b>Bicycling - bicycle touring/ road riding</b>	Black River State Forest	Brunet Island, Buckhorn, Lake Wissota, Mill Bluff, Rib Mountain and Roche-A-Cri State Parks  The 400, Buffalo River, Chippewa River, Elroy-Sparta and La Crosse River State Trails  Mc Millan, Mead, Meadow Valley, Sandhill and Wood County Wildlife Areas	Dewey Marsh Wildlife Area	Rocky Arbor State Park Chippewa Moraine State Recreation Area Big Rib River and Big Creek Fishery Areas  Augusta, Buckhorn, Buena Vista, Colburn, Dell Creek, Leola Marsh, Paul Olson, Tom Lawin and Yellow River Wildlife Areas  Central Wisconsin Grassland Conservation Area
<b>Cross-country skiing</b>	Black River State Forest  Mill Bluff, Buckhorn and Roche-A-Cri State Parks  Chippewa River State Trail	Lake Wissota State Park  Augusta, Dell Creek, Buckhorn, Meadow Valley, Sandhill, Tom Lawin and Wood County Wildlife Areas  Quincy Bluff & Wetlands State Natural Area  Dells of The Wisconsin River State Natural Area	Rib Mountain State Park  Big Rib River, Big Roche-a-Cri, Duncan Creek, Elk Creek, Hay Creek, Lower Creek, McCann Creek, Sand Creek and Upper Neenah Fishery Areas  Ten Mile Creek Streambank Protection Area  Buena Vista, Dewey Marsh, Mc Millan, Mead and Paul Olson Wildlife Areas  Central Wisconsin Grassland Conservation Area	Rocky Arbor State Park Chippewa Moraine State Recreation Area Buffalo River State Trail Colburn, Leola Marsh and Yellow River Wildlife Areas
<b>Horseback riding</b>	Buckhorn, Colburn, Leola Marsh and Yellow River Wildlife Areas	Lake Wissota State Park  The 400 State Trail Buena Vista Wildlife Area	Black River State Forest Rib Mountain State Park Big Rib River, Elk Creek, McCann Creek and Sand Creek Fishery Areas  Augusta, Lake Hallie, North Bend Bottoms, South Beaver Creek, Tom Lawin and West Taylor Wildlife Area	Brunet Island, Buckhorn, Mill Bluff, Roche-A-Cri and Rocky Arbor State Parks Chippewa Moraine State Recreation Area Big Creek, Emmons Creek and Plover River Fishery Areas Dewey Marsh and Paul Olson Wildlife Areas Central Wisconsin Grassland Conservation Area
<b>Hiking, walking, trail running, backpacking</b>	All department properties are open to hiking, although most fishery, wildlife and natural areas do not have designated trails. Designated trails are found on state park, trail, forest, and flowage properties.  Nearly all department properties have opportunities to add at least some designated hiking/ running/backpacking trails.			
<b>Dog walking</b>	Dog walking has similar characteristic as hiking. Dogs must be leashed on department properties except where the hunting season allows for using dogs. Nearly all department properties have opportunities to add trails designated for hiking. Properties closer to urban areas may provide better access to more people searching for dog walking opportunities.			
<b>Snowshoeing</b>	All department properties are open to snowshoeing, regardless if department properties have designated trails or not. Snowshoe use on groomed cross-country ski trails is usually not allowed.			

## WATER RELATED RECREATION

There is fair demand for water related recreation in the Western Sands Region, including swimming, fishing and a variety of types of boating.

This region contains large rivers and several flowages created by hydroelectric dams that are popular for boating. There is also an abundance of tributary streams in the region to fish or to simply enjoy a day on the water. Although there are many existing boat launches that accommodate trailers with motorboats as well as carry-in access for canoes and kayaks, there are several opportunities for additional access sites on underserved waterways on department properties to meet regional demand.

The following table lists current and potential future opportunities for water related recreation.

Recreation Activity	
<b>Canoeing or kayaking</b>	<p>Although not every property with open water has formal boat access sites (or access sites on all waterbodies) many of the lakes, rivers, and larger streams on department-managed lands have some opportunities to carry in a canoe or kayak. The following properties may have the potential to add more walk-in trails to access waterbodies with canoes or kayaks:</p> <ul style="list-style-type: none"> <li>Black River State Forest</li> <li>Big Rib River Fishery Area</li> <li>Big Roche-A-Cri Fishery Area</li> <li>Little Roche-A-Cri Fishery Area</li> <li>Mc Millan Wildlife Area</li> <li>Mead Wildlife Area</li> <li>North Bend Bottoms Wildlife Area</li> <li>Ten Mile Creek Streambank Protection Area</li> <li>Upper Neenah Fishery Area</li> </ul>
<b>Fishing - lake fishing from a boat, canoe, or kayak</b>	<p>The department currently maintains improved boat launches throughout the region. However, there are a limited number of lakes in the region and many of those are small kettle lakes. Department properties connecting to these waterbodies either already have boat accesses or have no feasible way to create more. As such, there are few department properties that would be able to address this recreation activity. Other public land managers may be able to provide additional access. The following property may have potential to add more improved boat access sites (ramps for trailer boats):</p> <ul style="list-style-type: none"> <li>North Bend Bottoms Wildlife Area</li> </ul>
<b>Fishing - lake fishing from shore or a pier</b>	<p>All department lands with lakes are open to shore fishing and as such there are not significant opportunities to expand this opportunity. There are some fishing docks or piers on department lands and there are some opportunities to add new ones, particularly at those properties near cities and villages and with easy road access. The following properties may be able to provide opportunities:</p> <ul style="list-style-type: none"> <li>Chippewa River State Trail</li> <li>North Bend Bottoms Wildlife Area</li> <li>South Beaver Creek Wildlife Area</li> </ul>

Recreation Activity	
<b>Fishing - stream or river fishing from shore or wading</b>	<p>All department lands with streams or rivers are open to shore fishing and as such there are not opportunities to expand this opportunity at existing properties. There may be opportunities to expand shore fishing opportunities through the acquisition of key parcels or to create disabled accessible fishing areas on the following properties:</p> <ul style="list-style-type: none"> <li>Black River State Forest</li> <li>Big Rib River Fishery Area</li> <li>Big Creek Fishery Area</li> <li>Chippewa River State Trail</li> <li>Emmons Creek Fishery Area</li> <li>North Bend Bottoms Wildlife Area</li> <li>Plover River Fishery Area</li> <li>Richard A Hemp Fishery Area</li> <li>Sand Creek Fishery Area</li> <li>South Beaver Creek Wildlife Area</li> </ul>
<b>Motorboating (waterski/tubing, personal watercraft)</b>	<p>The department currently maintains improved boat launches throughout the region. However, the number of large waterbodies in the region that would be able to accommodate motorboating is limited. Department properties connecting to these waterbodies either already have boat accesses or have no feasible way to create more. As such, there are no department properties that would be able to address this recreation activity. Other public land managers may be able to provide additional access.</p>
<b>Swimming in lakes and rivers</b>	<p>All department properties adjacent to public waters allow swimming. Many department properties, especially state parks and forests, have beaches, changing rooms and other amenities to accommodate swimming. The following department properties may be able to either add new opportunities for swimming access or expand existing:</p> <ul style="list-style-type: none"> <li>Black River State Forest</li> <li>North Bend Bottoms Wildlife Area</li> </ul>

## OTHER FORMS OF RECREATION

There appears to be demand for many other types of outdoor recreation in the Western Sands Region, including camping, picnicking, and big game hunting.

Camping in general is becoming more popular in this region. Being closer to urban centers, this region provides access to outdoor recreation with less time required to reach their destination. Primitive camping areas for those hiking the Ice Age Trail are in demand. Places to go for the day and picnic, or simply going for a walk to experience wildlife are also appearing to increase in popularity in the region. Local public land managers may be able to also meet the need for camping and picnicking areas.

Department properties here see a fair amount of use for hunting. There are occasions where higher hunter numbers lessen the quality of the experience, especially during the deer gun season. The blocks of county and state forest tend to see less competition.

The following table lists current and potential future opportunities for other forms of recreation.

Recreation Activity	Activity <b>currently exists</b> at the property; there are opportunities to <b>expand this use</b>	Activity <b>currently exists</b> at the property; there are only <b>limited opportunities to expand this use</b>	Activity currently <b>does not exist</b> at the property; there are opportunities to <b>add this use</b>	Activity currently <b>does not exist</b> at the property; there are only <b>limited opportunities to add this use</b>
<b>Camping – developed</b>	Black River State Forest	Buckhorn, Brunet Island, Lake Wissota, Mill Bluff, Roche-A-Cri and Rocky Arbor State Parks Elroy-Sparta State Trail	Chippewa River State Trail	Chippewa Moraine State Recreation Area Big Rib River Fishery Area Augusta, Buena Vista, Colburn, Dewey Marsh, McMillan, Mead, Paul Olson and Tom Lawin Wildlife Areas
<b>Camping – primitive</b>	Black River State Forest Brunet Island State Park Chippewa Moraine State Recreation Area	Buckhorn State Park Roche-A-Cri State Park Meadow Valley Wildlife Area Wood County Wildlife Area	Chippewa River State Trail State Ice Age Trail Area properties Big Rib River, Duncan Creek, Elk Creek and McCann Creek Fishery Areas Augusta, Dell Creek, Dewey Marsh, Lawrence Creek, McMillan, Mead, North Bend Bottoms, South Beaver Creek, Tom Lawin and West Taylor Wildlife Areas	Buena Vista Colburn, Leola Marsh, Paul Olson and Yellow River Wildlife Areas Central Wisconsin Grassland Conservation Area
<b>Picnicking</b>	Black River State Forest Rib Mountain State Park Big Rib River Fishery Area Elroy-Sparta and La Crosse River State Trails Meadow Valley Sandhill and Wood County Wildlife Areas	Chippewa Moraine State Recreation Area Chippewa River State Trail Brunet Island, Buckhorn, Lake Wissota, Mill Bluff Rocky Arbor and Roche-A-Cri State Parks Dells of The Wisconsin River and Ohmart Wetlands State Natural Areas	Dewey Marsh, McMillan and Mead Wildlife Areas	Central Wisconsin Grassland Conservation Area Augusta, Buena Vista, Colburn, Leola Marsh, Paul Olson, Tom Lawin and Yellow River Wildlife Area
<b>Big game hunting</b>	Nearly all department properties are open to big game hunting, at least some part of the season. State parks and trails have special regulations pertaining to when and where hunting is allowed in designated areas on the property. Hunter walking trails are sometimes desired to reach different parts of the property, so adding trails could provide better opportunity for some hunters. In some cases, properties may be able to add parking to improve access for hunters.			
<b>Bird and wildlife watching</b>	All department properties are open to bird and wildlife watching. Trails are sometimes desired but not necessary. In some cases, properties may be able to add viewing platforms that would provide better vantage points from which to view wildlife. Nearly all department properties have opportunities to add at least some designated hiking trails or viewing platforms that would aide this activity.			

## SUMMARY OF THE WESTERN SANDS REGION ROA

With a diversity of public conservation lands within the diverse landscape, the Western Sands Region provides outdoor recreation for those looking for a mix of developed recreation facilities. Much of what recreationists look for can all be found here—regional trail networks for various forms of trail use, large properties for migratory bird and big game hunting, state and county park properties with camping, picnic areas and hiking trails, as well as waterways for boating and canoe/kayak use.

Although the region is rich in current opportunities, many needs were expressed by residents. Topping the list of needs are: hiking, walking, and running trails, developed and rustic campgrounds, picnic and wildlife viewing areas, as well as horseback riding, bicycle touring and mountain biking trails.

The department believes there are opportunities to meet many of the desired recreational experiences on some of the properties it manages in the Western Sands Region. In general, the department believes the following property groups are well-suited to provide the identified needs in the region:

### *STATE PARKS, FORESTS AND RECREATION AREAS*

- Hiking/walking/running loop trails of varying lengths. Properties in proximity to cities and villages likely would be most popular.
- Mountain biking trails that expand existing opportunities and create new destinations. These trails could provide single-track, constructed trails of varying difficulties (including potentially skills areas).
- Cross-country ski trails could be established and/or expanded on existing trails.
- Equestrian trails that either connect a network and/or are loop trails contained wholly in the property.
- Developed camping, including adding electrified sites to significant portions of campgrounds.
- Primitive camping to serve long-distance trail users and/or isolated sites in larger properties for wilderness-type camping for hunting, hiking and canoeing/kayaking.
- Picnic areas and wildlife viewing areas could be developed to meet the demand of day-users.
- Walk-in access to waterways for canoe/kayak users could be developed.

### *STATE TRAILS*

- Hiking/walking/running loop trails of varying lengths.
- Cross-country ski trails could be established and/or expanded on existing trails.
- Primitive camping to enable trail users to take multi-day trips.
- Picnic areas could be developed or expanded at trailhead areas.

### *STATE WILDLIFE AND FISHERY AREAS*

- Hiking/walking/running loop trails of varying lengths.
- Mountain biking trails that expand existing opportunities and create new destinations. These trails could provide single-track, constructed trails of varying difficulties (including potentially skills areas).
- Equestrian trails that either connect a network and/or are loop trails contained wholly in the property.
- Cross-country ski trails could be established and/or expanded on existing trails.
- Primitive camping to serve long-distance trail users and/or isolated sites in larger properties for wilderness-type camping for hunting, hiking and canoeing/kayaking.
- Picnic areas and wildlife viewing areas could be developed to meet the demand of day-users.
- Walk-in access to waterways for canoe/kayak users could be developed.

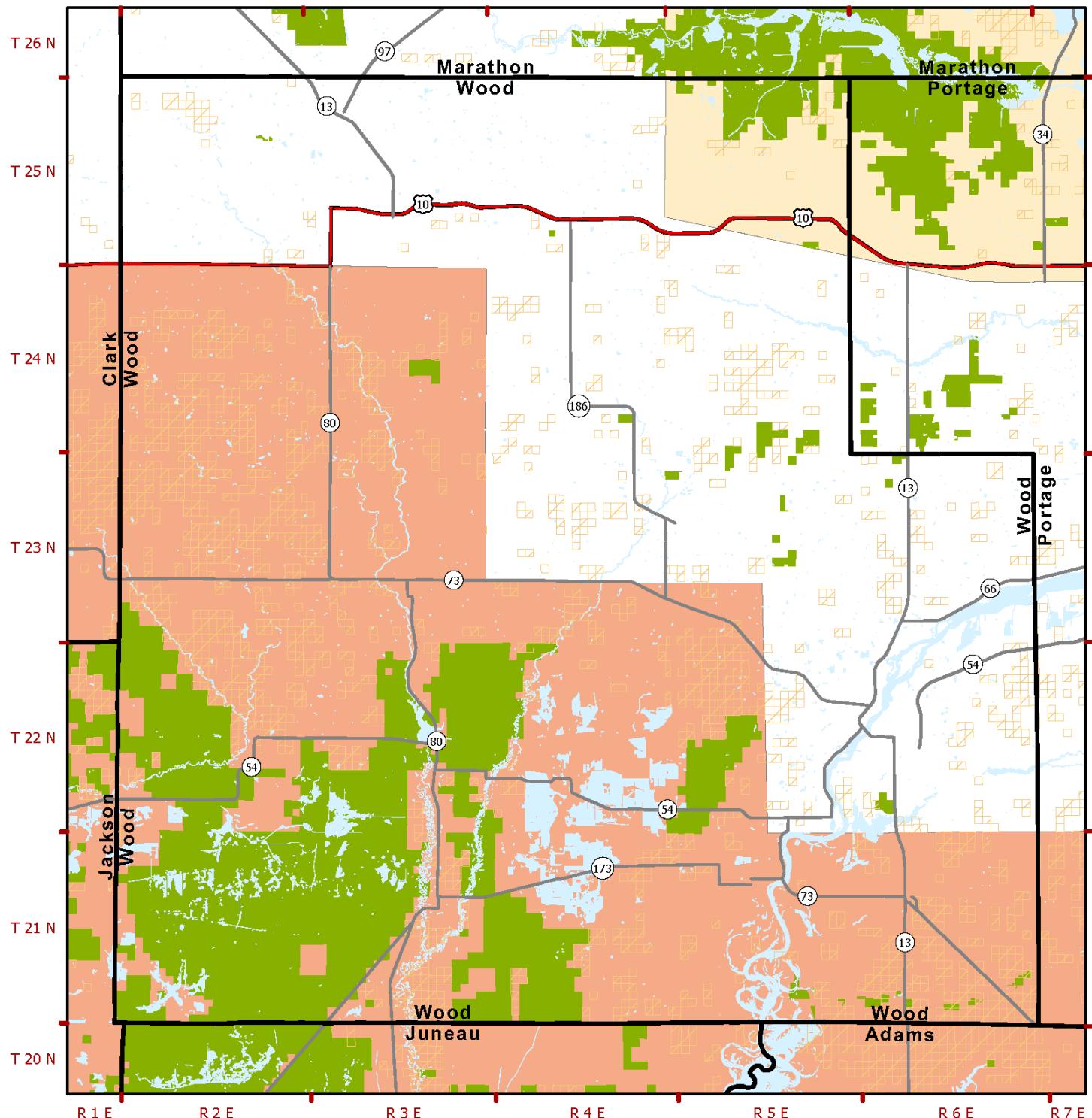
## **Appendix E**

### **Forest Legacy Areas 2025 Wood County**

From:

WDNR

# Forest Legacy Areas: Wood County



## Forest Legacy Areas

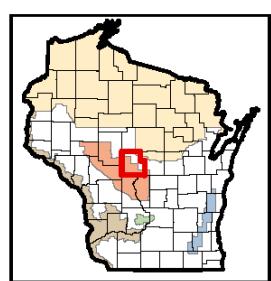
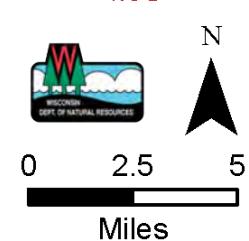
- Baraboo Hills FLA
- Central Sands FLA
- Kettle Moraine FLA
- Northern Forest FLA
- Upper Mississippi River Driftless Corridor FLA

## Forest Legacy Areas

- Forest Legacy Project
- Public Land
- Taxlaw Entries
- Township

## Roads

- Interstate
- US Highway
- State Highway
- County Road



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## **Appendix F**

# **Wood County ATV-UTV Planning Map**

From:  
Wood County

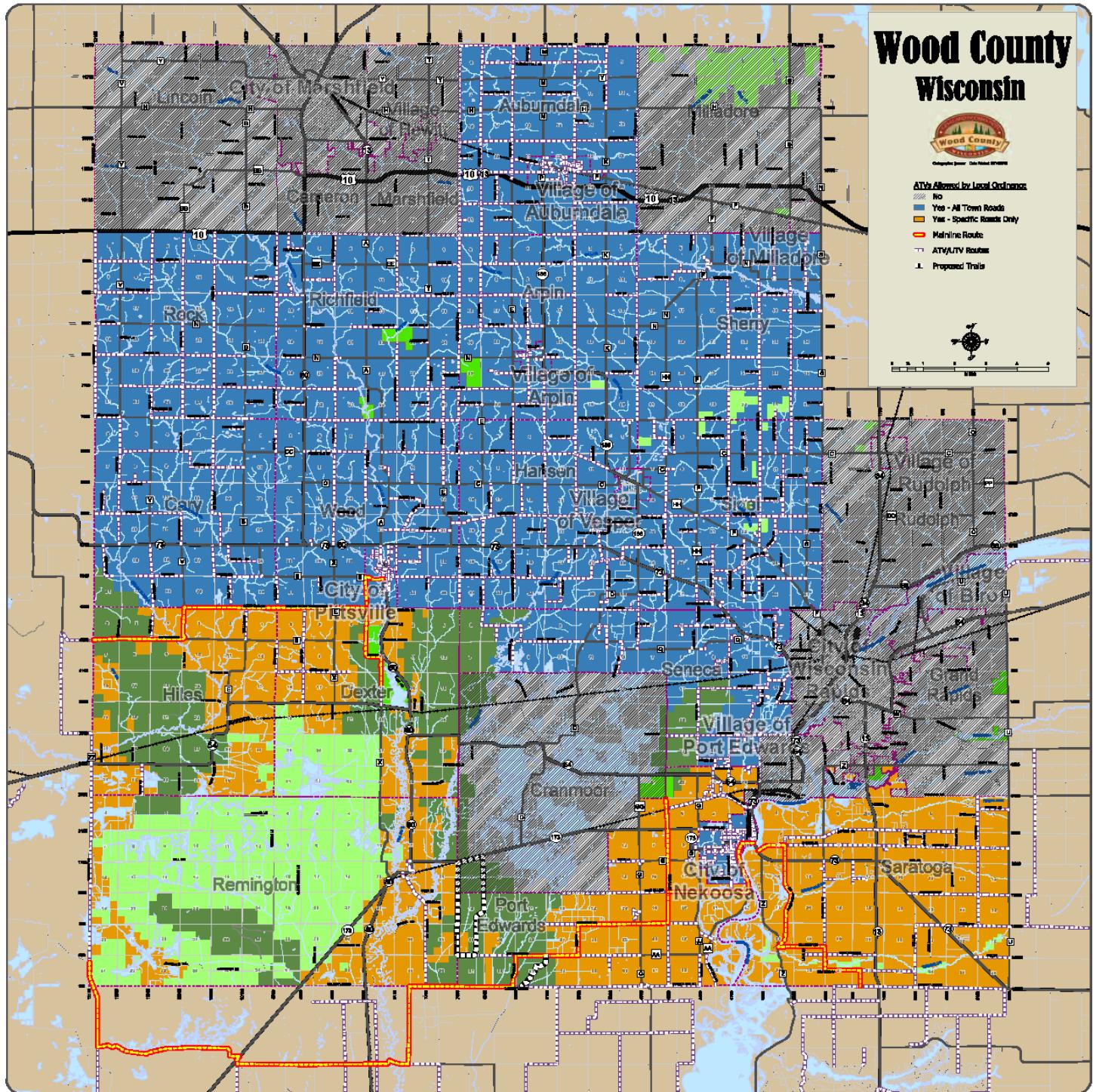
# Wood County Wisconsin



Calgonite Source City Water 877-929-9999

ATVs Allowed by Local Ordinance

- No
- Yes - All Town Roads
- Yes - Specific Roads Only
- Marine Route
- ATV/UTV Routes
- Proposed Trails



## **Appendix G**

# **Yellowstone Trail Map**

From:  
Yellowstone Trail Association, LLC



Source: Yellowstone Trail Association, LLC

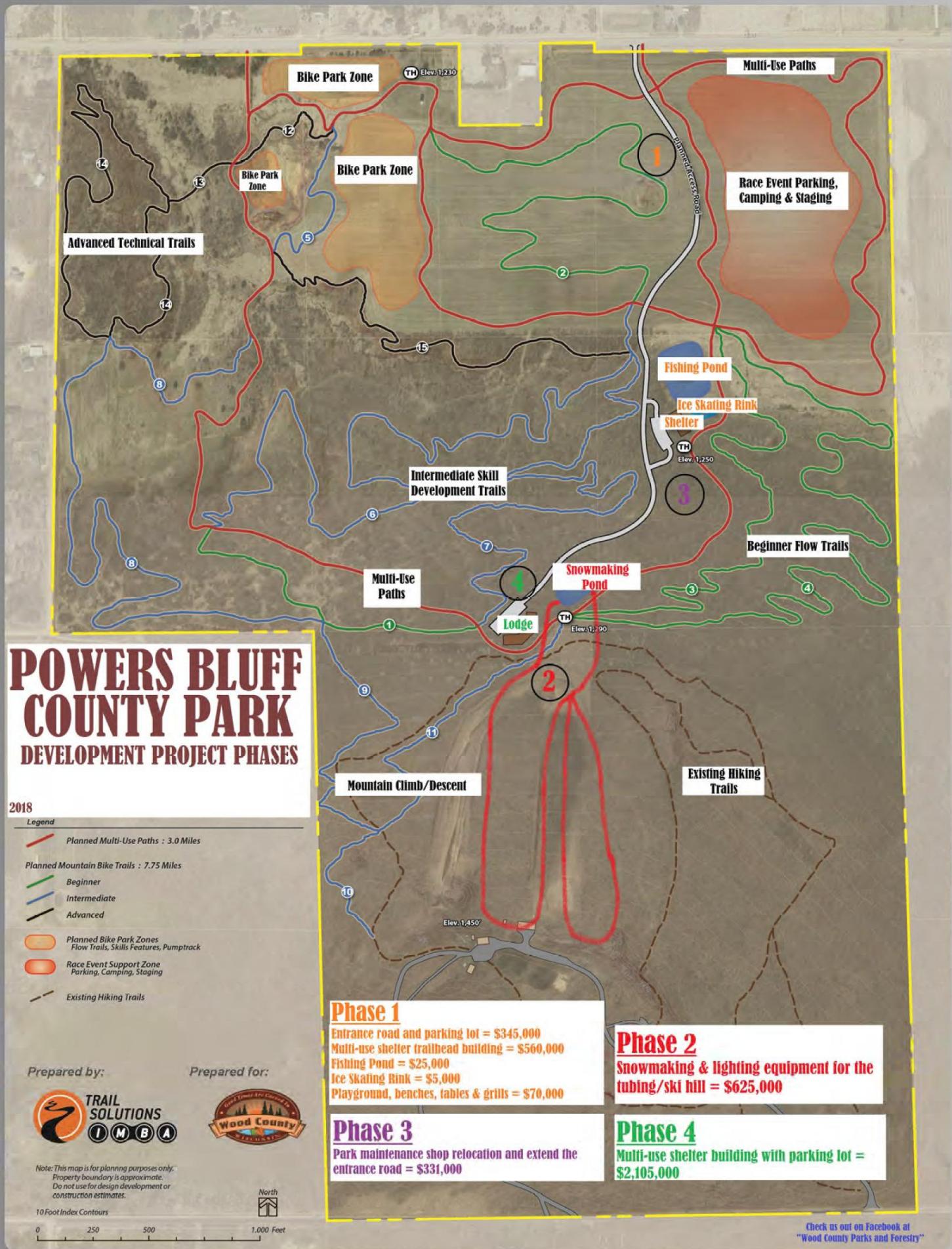


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## **Appendix H**

### **Powers Bluff County Park Concept Plan**

From:  
Wood County Parks & Forestry



Would you like to help us with this project? Visit our website for more information! <https://www.co.wood.wi.us/Departments/Parks/PowersBluffDevelopment.aspx>

# **Appendix I**

## **Parks & Forestry**

### **Capital Improvement Plan 2026-2030**

From:  
Wood County Parks & Forestry

Wood County, WI

*Capital Plan*

2026 thru 2030

**PROJECTS BY DEPARTMENT**

Department	Project #	Priority	2026	2027	2028	2029	2030	Total
<b>Parks &amp; Forestry</b>								
Fleet Vehicle Replacement	21-26-001	3	60,000					60,000
Road/Parking Lot Improvements	21-26-002	3	80,000					80,000
UTV Replacement	21-26-003	3	21,000					21,000
Tractor Backhoe Replacement	21-26-004	3	80,000					80,000
Forestry ATV Replacement	21-26-005	3	9,000					9,000
Cera Park Wood Storage Shed	21-26-006	3	25,000					25,000
Cera Park Electric Upgrade	21-26-007	2	100,000					100,000
Dexter Dam Repairs	21-26-008	1	100,000					100,000
Boat Dock Replacement	21-26-009	3	10,000					10,000
Fleet Vehicle Replacement	21-27-001	3		60,000				60,000
Road/Parking Lot Improvements	21-27-002	3		80,000				80,000
Tractor Loader Replacement	21-27-003	3		75,000				75,000
Utility Cart Replacement	21-27-004	3		6,000				6,000
Playground Replacement	21-27-005	3		50,000				50,000
South Park Dam Repairs	21-27-006	1		100,000				100,000
Campground Storage Shed	21-27-007	3		25,000				25,000
Boat Dock Replacement	21-27-008	3		10,000				10,000
Forestry Skidsteer/Mulcher	21-27-009	3		130,000				130,000
Tandem Dump Truck Replacement	21-27-010	3		80,000				80,000
Fleet Vehicle Replacement	21-28-001	3			60,000			60,000
Road/Parking Lot Improvements	21-28-002	3			80,000			80,000
Pisten Bully Snow Groomer Replacement	21-28-003	3			90,000			90,000
Bucket Truck Replacement	21-28-004	3			70,000			70,000
Cera Park Utility Tractor	21-28-005	3			40,000			40,000
South Park 2nd Campground Construction	21-28-006	4				1,000,000		1,000,000
Powers Bluff Towline Replacement	21-28-007	3				70,000		70,000
Dexter ATV Campground Expansion	21-28-008	4				500,000		500,000
Campground Storage Shed	21-28-009	3				30,000		30,000
Fleet Vehicle Replacement	21-29-001	3				60,000		60,000
Road/Parking Lot Improvements	21-29-002	3				80,000		80,000
Tractor Loader Replacement	21-29-003	3				75,000		75,000
Wood Chipper Replacement	21-29-004	3				70,000		70,000
Utility Cart Replacement	21-29-005	3				7,000		7,000
Playground Replacement	21-29-006	3				50,000		50,000
South Park 2nd Campground Construction	21-29-007	4				1,000,000		1,000,000
Dexter ATV Campground Expansion	21-29-008	4				1,000,000		1,000,000
Mower Replacement	21-29-009	3				30,000		30,000
Fleet Vehicle Replacement	21-30-001	3					60,000	60,000
Road/Parking Lot Improvements	21-30-002	3					80,000	80,000
Dexter ATV Campground Expansion	21-30-003	4					500,000	500,000
North Park Campground Access Bridge	21-30-004	3					1,500,000	1,500,000
Mower Replacement	21-30-005	3					30,000	30,000
<b>Parks &amp; Forestry Total</b>			<b>485,000</b>	<b>616,000</b>	<b>1,940,000</b>	<b>2,372,000</b>	<b>2,170,000</b>	<b>7,583,000</b>
<b>GRAND TOTAL</b>			<b>485,000</b>	<b>616,000</b>	<b>1,940,000</b>	<b>2,372,000</b>	<b>2,170,000</b>	<b>7,583,000</b>